FISH AND GAME COMMISSION
REQUEST FOR SECOND READPTION OF EMERGENCY
REGULATIONS

Emergency Action to Readopt Section 749.5, Title 14, CCR,
Re: Special Order Relating to Incidental Take of Pacific fisher
(Martes pennanti) During Candidacy Period

Request for Second Readoption of Emergency Regulation:

The Fish and Game Commission ("Commission") requests to readopt Section 749.5, Title 14, California Code of Regulations ("CCR") [Office of Administrative Law (OAL) file numbers 2009-0417-03E and 2009-1012-01EE]. The Finding of Emergency for OAL file 2009-0417-03E is hereby incorporated by reference and contains the following information: Statement/Finding of Emergency; Authority and Reference Citations; Informative Digest; Fiscal Impact Statement; Standard Form 399. The objective of this regulation is to allow specified activities to continue on an interim basis, subject to the measures in the regulation designed to protect Pacific fisher, while the Department of Fish and Game ("Department") focuses its efforts on further evaluating the status of Pacific fisher.

Emergency Regulation in Effect to Date:

On April 8, 2009, the Commission accepted a petition to list Pacific fisher as threatened or endangered under the California Endangered Species Act ("CESA"), thereby designating the Pacific fisher a candidate species. On that same date, the Commission adopted an emergency regulation pursuant to Fish and Game Code ("FGC") Section 2084 to provide coverage for the take of Pacific fisher during its candidacy period ("2084 regulation"). The 2084 regulation was approved by OAL and became effective on April 27, 2009. Pursuant to Government Code ("GC") sections 11346.1(e) and (h), emergency regulations are effective for 180 days. OAL may approve two readoptions, each for a period not to exceed 90 days. On October 1, 2009, the Commission readopted the emergency regulation. The readopted emergency regulation was approved by OAL on October 22, 2009 and became effective on October 27, 2009. In the absence of a second readoption, the 2084 regulation will expire on January 26, 2010.

Statement of Emergency:

Pursuant to FGC sections 2080 and 2085, take of a candidate species is prohibited, unless: (1) the take is authorized in a regulation adopted by the Commission pursuant to FGC Section 2084; or (2) the Department authorizes the take through incidental take permits issued on a project-by-project basis pursuant to FGC Section 2081. Therefore, in the absence of a 2084 regulation, individuals engaged in otherwise lawful activities including timber harvest activities and
operations; vegetative management activities necessary to prevent or reduce, or respond to wildland fire; and management, monitoring, and research activities, including translocation of Pacific fisher, would have to obtain a permit from the Department in order avoid liability and potential criminal violations of CESA for actions or activities that result in take of the candidate species.

The issuance of individual permits authorizing incidental take can be a complicated, lengthy, and expensive process, and the Commission specifically finds that it is not feasible for the Department to issue incidental take permits on a project-by-project basis for the above-referenced activities that will otherwise be prohibited during the Pacific fisher’s candidacy period. The Department has determined that, with the measures outlined in the readopted 2084 regulation, the species will not become immediately at risk of extinction. For these reasons, readoption of the 2084 regulation is necessary to allow the activities described above. This regulation will ensure appropriate interim protections for Pacific fisher while the Department continues its 12-month review of the status of the candidate species.

Given that the emergency circumstances that necessitated the original 2084 regulation are continuing and unchanged, the Commission requests that the previous Finding of Emergency be incorporated to supplement this justification.

Compliance with Readoption Criteria

(1) Same or Substantially Equivalent:

Pursuant to GC Section 11346.1(h), the text of a readopted regulation must be “the same as or substantially equivalent to” the text of the original emergency regulation. The proposed language for the readopted 2084 emergency regulation is the same as the language of the original 2084 emergency regulation. The text of both regulations provide coverage for the take of Pacific fisher subject to certain conditions for the following otherwise lawful activities: timber harvest activities and operations; vegetative management activities necessary to prevent or reduce, or respond to wildland fire; and management, monitoring, and research activities, including translocation of Pacific fisher.

(2) Substantial Progress:

GC Section 11346.1(h) specifies that the emergency rulemaking agency must demonstrate that it is making “substantial progress and has proceeded with diligence” to comply with the standard rulemaking provisions. The Commission has complied with this requirement by proceeding with due diligence to determine whether or not listing the Pacific fisher as a threatened or endangered species is warranted. The Commission’s forthcoming final decision regarding the status of the Pacific fisher obviates the need for permanent 2084 measures.
Pursuant to FGC sections 2080 and 2085, take of a candidate species is prohibited, unless: (1) the take is authorized in a regulation adopted by the Commission pursuant to FGC Section 2084 or (2) the Department authorizes the take through incidental take permits issued on a project-by-project basis pursuant to FGC Section 2081. Therefore a 2084 regulation is an appropriate mechanism to authorize take of a candidate species. However, a species is only a “candidate” until the Commission decides whether listing the species as threatened or endangered “is warranted” or "is not warranted" (FGC Section 2075.5). This determination immediately follows the conclusion of the 12-month review of the species’ status by the Department (FGC Section 2074.6). After that point, the species is either protected under CESA by virtue of its listed status or is no longer protected under CESA because it is not listed and is no longer a candidate for listing.

If the Commission decides that listing the Pacific fisher “is warranted,” the former candidate species then becomes a listed species and all activities resulting in take of Pacific fisher currently covered by the 2084 regulation will require an Incidental Take Permit (ITP) pursuant to FGC Section 2081 or another form of take coverage. ITPs are authorized for certain activities if specified criteria are met, including minimization and full mitigation of the impacts of the take. ITPs are issued on a project-by-project basis to ensure the mitigation and minimization measures are narrowly tailored to the individual project and protective of the species covered.

If the Commission decides that listing the Pacific fisher “is not warranted,” take of the former candidate species would no longer be prohibited under CESA. Absent protected status, no mechanism would be needed to authorize take of Pacific fisher.

In summary, the Commission has complied with this requirement by diligently pursuing its determination of whether or not listing of Pacific fisher is warranted. The inherent temporary nature of a 2084 regulation makes pursuing its permanent status unnecessary.